



**RESOLUTION**  
**AUTHORIZING RUTGERS UNIVERSITY’S PARTICIPATION IN**  
**BUILDING H-3 OF “THE HELIX” REDEVELOPMENT PROJECT**  
**FOR RUTGERS RESEARCH SPACE**  
**AND THE NEGOTIATION, EXECUTION, AND PERFORMANCE**  
**OF THE NECESSARY PROJECT AGREEMENTS**

**WHEREAS**, for nearly 10 years the City of New Brunswick (“City”) has been planning a redevelopment project on the approximately 3.5-acre parcel adjacent to the New Brunswick Train Station bound by French Street, Spring Street, Paterson Street and Kirkpatrick Street (“Project Site”); and

**WHEREAS**, New Jersey Governor Phil Murphy pledged to elevate New Jersey’s innovation economy and envisioned the project idea known as The Health + Life Sciences Exchange (“HELIX”) at the Project Site; and

**WHEREAS**, the City adopted a redevelopment plan for the Project Site and designated NJ Innovation Associates Urban Renewal LLC (“NJIA”), which is owned and controlled by New Brunswick Development Corporation (“Devco”), as the redeveloper for the Project Site; and

**WHEREAS**, the overall HELIX project will include three separate buildings: H-1 (which has significant Rutgers participation), H-2 (which will be Nokia’s new headquarters), and H-3 (which will be a mixed-use high-rise); and

**WHEREAS**, on February 20, 2023 the Board of Governors approved Rutgers’ participation in building H-1 of the HELIX project; and

**WHEREAS**, the third and final building of the HELIX (currently known as “H-3” and which is the subject matter of this Resolution) will be a 40-story, approximately 554,000 square foot building with three major components expected: (i) new commercial and office spaces on the first seven floors of the structure; (ii) Rutgers’ medical and/or graduate student housing on three floors above the commercial and office spaces (being considered at the same time as this Resolution); and (iii) market rate and affordable housing above the Rutgers housing floors; and

**WHEREAS**, on April 24, 2025 the Board of Governors will consider Rutgers’ aforementioned student-housing participation in the H-3 building of the HELIX project but there is an opportunity for Rutgers to also develop research space in H-3 (as such space is further described herein, the “Research Space”); and

**WHEREAS**, the total current estimated cost for H-3 is \$491 million with the Research Space estimated to cost \$41.2 million of that total amount; and

**WHEREAS**, H-3 is eligible for enhanced tax credits under the NJEDA’s Aspire Tax Credit program (as amended in January 2025) and consequently NJIA, Devco, and Rutgers expect H-3 to be awarded Aspire Tax Credits that will offset a portion of the capital cost through a sale of the tax credits at a discounted rate based on the market; and

**WHEREAS**, Rutgers expects its share of the tax credits for the Research Space to be \$31.4 million gross (i.e., prior to the discounted sale); and

**WHEREAS**, the \$41.2 million in project cost associated with the Rutgers Portion will be financed through the issuance of taxable or tax-exempt bonds through any combination of the following financing options: Rutgers tax-exempt and taxable commercial paper, Rutgers tax-exempt and taxable bonds, or tax-exempt and taxable bonds issued by a third party as a conduit issuer on behalf of Rutgers with the debt service of whichever options used being covered through the Aspire Tax Credit revenues and/or other Research Space program revenue or income; and

**WHEREAS**, the Aspire Tax Credit program and the City's designation of NJIA as the redeveloper for the Project Site require that Rutgers initially lease the Rutgers Portion (which will be separate legal estates from other portions of H-3) through a Master Lease Agreement with NJIA; and

**WHEREAS**, the Master Lease Agreement provides that Rutgers will obtain fee simple title to the Rutgers Portion for \$1.00 after certain prerequisite events have occurred, including expiration of the Aspire Tax Credit compliance period and full satisfaction of any long term debt issued by a third party conduit either by payment in full at the end of such debt's term, or, by an earlier refunding of such debt; and

**WHEREAS**, Rutgers expects to enter certain other key documents related to the H-3 project including financial instruments needed in connection with the debt issued to finance the Rutgers Portion as described above; and

**WHEREAS**, additional details about the University's participation in the H-3 project for this Research Space are all more particularly set forth in the "Project Summary" document, attached hereto, which was presented to the Committee on Finance and Facilities on March 11, 2025; and

**WHEREAS**, the University's participation in this signature project at the Project Site, adjacent to a major transportation center and major health science and clinical facilities in downtown New Brunswick, which will be substantially aided by the Aspire Tax Credits, will provide critical enhancements to Rutgers' research mission and aligns with the University's long term strategic plans; and

**WHEREAS**, on March 11, 2025, the Committee on Finance and Facilities recommended for approval to the Board of Governors of Rutgers, The State University of New Jersey, that Rutgers be authorized to proceed with the H-3 project as described herein and further set forth in the Project Summary document, subject to the conditions and parameters set forth below, including the consent of the Board of Trustees to the issuance of debt for the H-3 project.

**NOW, THEREFORE, BE IT RESOLVED** by the Board of Governors of Rutgers, The State University of New Jersey, as follows:

**Section 1:** The forgoing recitals are hereby incorporated by reference into this Section 1 as if fully restated herein and are hereby ratified and confirmed.

**Section 2:** Rutgers participation in the H-3 project with spending authority for the Rutgers Portion capped at \$41.2 million and with the issuance of debt issued either by a third party conduit, Rutgers, or a combination, in one or more series and with a total amount not to exceed \$41.2 million, is hereby approved, contingent upon (i) the Rutgers' Research Portion of the H-3 project's receipt of at least \$31.4 million Aspire Tax Credit award netting at least \$28.3 million available for debt service payments (ii) the consent of the Board of Trustees to the issuance of the debt described above; and (iii) the Executive Vice President–Chief Financial Officer and University Treasurer's ("CFO") satisfaction that financing for the other portions of H-3 not financed by Rutgers will be in place so as to achieve complete construction and start-up of H-3.

**Section 3:** The Board of Governors reasonably expects to reimburse the expenditure of H-3 Research Space project costs paid prior to the issuance of the debt described above, with proceeds of such debt, and this Resolution is intended to be, and hereby is, a declaration of the official intent to reimburse the

expenditure of such project costs paid prior to the issuance of the debt, with proceeds of such debt, in accordance with Treasury Regulations Section 1.150-2.

**Section 4:** All potential development agreements, leasing agreements, guarantee agreements or other applicable contracts, forms, documents or instruments that are necessary for the successful execution of the H-3 project, subject to the satisfaction of the Executive Vice President and Chief Operating Officer (“COO”), CFO, and the Senior Vice President and General Counsel or designee (“GC”), are hereby approved.

**Section 5:** The University Administration, acting through the COO or CFO, on behalf of Rutgers, with advice from the GC, is hereby authorized and directed to negotiate, approve, execute, and perform or cause to be performed, the H-3 project documents on behalf of Rutgers.

**Section 6:** The CFO, COO, the GC, the Secretary of the University, the Associate Secretary of the University, and all other officers of Rutgers are each hereby authorized and directed to take any and all other actions necessary or desirable in order to carry out the purpose and intent of this Resolution and to effectuate the transactions contemplated hereby, and the actions heretofore taken by the aforementioned officers in furtherance of the H-3 project or the intent of this Resolution are hereby ratified and confirmed.

**Section 7:** This Resolution shall take effect immediately upon the consent of the Board of Trustees, of Rutgers, The State University of New Jersey.

Attachments: Project Summary Document

Board of Governors  
Rutgers, The State University  
of New Jersey  
April 24, 2025

## **PROJECT SUMMARY**

Rutgers Research Space in Building H3 at the  
New Jersey Health + Life Science Exchange (HELIX)

New Brunswick, New Jersey

April 24, 2025

### **Introduction**

Rutgers University has been working with New Brunswick Development Corporation on a transformational P3 (public private partnership) program in the heart of downtown New Brunswick for approximately eight years. Initially envisioned as a major aspect of Governor Phil Murphy's strategy to foster growth of the innovation economy, and previously known as The New Jersey Innovation Hub, the NJ Innovation and Technology Hub, or just "The Hub". The project has been strengthened and redefined and is now developed as the New Jersey Health + Life Science Exchange (HELIX), the three-building development that has the first building currently under construction.

The project supports the Governor's goal of jumpstarting the state's innovation economy, which was identified as a priority at his first inauguration. As Rutgers examined its role in the project, and with the need for translational research underscored by the COVID-19 pandemic, it became evident that a combination of innovation and incubator space, medical education space, and translational research facilities would create a unique facility housing functions that would create broad impact on the region's and state's economy. As the physical plans came together funding opportunities also materialized, creating an opportunity for Rutgers. The Rutgers Board of Governors approved Rutgers' participation in the H-1 building at the HELIX in February 2023.

Rutgers Health at the HELIX (H-1) is the first of three buildings on the site and it is under construction. Located on an approximately 3.5 acre redevelopment site across the street from the New Brunswick Train Station, Rutgers Health will share the site with a private research and office building for Nokia Bell Labs (H-2) and a high-rise mixed use / residential tower (H-3).

In January 2025 Governor Murphy signed a law to expand the Aspire tax credit program for developers, and as a result the HELIX H-3 project is eligible for enhanced subsidies under the Aspire program. These enhanced subsidies create a significant opportunity for Rutgers to develop new research space in the H-3 building, for a fraction of the cost of development in an on-campus building. It is envisioned that this new research space within H-3, which will ultimately be owned by Rutgers, will allow Rutgers to vacate space it currently leases.

H-3 is a new 554,000 square foot 40-story (including mechanical penthouse) building that will have housing units over office and commercial floors. The dedicated Rutgers research space, totaling 34,395 square feet, is on floor 2.

Once complete, the three (3) new buildings will have a significant operational and economic impact within the city and bolster Rutgers role as a research and economic innovation leader in the region.

## **Program + Scope**

Rutgers University- New Brunswick has two inter-related research programs off-campus in a leased facility in North Brunswick. WINLAB (Wireless Information Network Laboratory) and ESRG (Energy Storage Research Group) are co-located in a leased facility approximately four miles from College Avenue. The distance from campus is a challenge for student access to the program, and the space for the programs is in the last five years of a long-term lease. WINLAB and ESRG are spin-offs from Bell Labs research in the late 1980's, and their core activities have been and continue to be closely related with Nokia Bell Lab research and development. Relocation to a space closer to campus and adjacent to Nokia Bell Labs new research and development facility would be ideal. Access to Aspire Tax Credits is expected to result in significant positive effect on the business plan.

The total Rutgers space would be 34,395 square feet on a dedicated floor. WINLAB would take up a large portion of the floor, providing the specialized wireless network test rooms and research support infrastructure that are unique to WINLAB. The ESRG program, with its wet bench labs and specialty climate-controlled rooms would, would be on part of the floor. Preliminary plans show that there is room for future program growth on the floor, and Rutgers and the developer of H-3 are assessing the possibility of providing a short- to- mid-term lease that would allow Nokia Bell Labs to use the (currently planned as shell) space. WINLAB and ESRG would move its functions in their entirety to this new space, and allow the lease at the current location to sunset.

The H-3 building will have Rutgers research as an occupant with a small footprint, taking approximately 6% of the gross square footage of the building. Rutgers would ultimately own its unit.

## **Benefits**

The benefits of H-3 are programmatic and financial. On the program side- The School of Engineering, (SoE), at Rutgers has strong technical alignment with the mission of Nokia Bell Labs, as both organizations share a commitment to research, innovation and advancing the nation's technological capabilities. Rutgers SoE has two centers, WINLAB and ESRG, who can serve as the basis for extending the opportunities for collaboration between Rutgers and Bell Labs. WINLAB was founded in 1989 by David Goodman, who moved to Rutgers from Bell Labs. Since its founding, WINLAB has been a leader in next generation wireless research with a long history of collaboration with Bell Labs on topics ranging from advanced wireless transceivers, software defined radios, radio propagation modeling to open radio access networks. Proximity to Bell Labs will strengthen existing collaborations, provide opportunities for new collaboration in emerging 6G wireless technologies as well as open pathways for pursuing joint funding opportunities at the DoD and NTIA. Similarly, the origins of ESRG are strongly rooted in the history of Bell Labs and its divestitures. ESRG specializes in next generation battery technology specifically geared for small personal electronics (cell phones), biomedical applications, and sensors where we adapt the physical size and the intrinsic power performance to the specific needs of such devices in ways ranging from novel energy storage chemistries to package engineering. Both WINLAB and ESRG will serve as launching pads for Rutgers SoE to build a portfolio of technology collaboration with Nokia Bell Labs that will drive growth and create new and impactful technology. To maximize these opportunities, Rutgers SoE should be located in Helix-3, near Nokia Bell Labs, so that new economic opportunities and technology partnerships can form from the close proximity to Bell Labs.

The opportunity for Rutgers at the HELIX created by housing students, researchers, entrepreneurs, faculty, and core partners all in one development, and providing social and meeting spaces to foster engagement, perhaps is the most unique benefit to the large P-3 project.

### **Financial**

The anticipated project cost for the Rutgers research share of H-3 capital expenses is \$41.2 million. The tax credit award is estimated to be approximately \$31.4 million, which means that Rutgers will net approximately \$28.3 million over the ten (10) year tax credit term. Rutgers is required to contribute a minimum of ten percent equity into the project.

Rutgers is currently leasing space in North Brunswick for WINLAB and ESRG. Instead of continuing lease payments, Rutgers can redirect those funds toward debt service and operating expenses in H-3, improving financial stability starting in year two. Unlike the current leased facility, Rutgers will ultimately own its research space in H-3, providing long-term cost stability and asset value. Lease payments are an ongoing expense with no return on investment. Owning the space builds long-term equity and eliminates rent fluctuations. A university-owned facility in a strategic location could appreciate in value over time. The dedicated floor plan allows for potential program growth and there is an option for a short- to mid-term lease of unused space to Nokia Bell Labs, or another external entity creating potential revenue streams. Furthermore, over the first 15 years the university can achieve a positive net cash balance of approximately \$4.4 million.