Transitional Aid Application for Calendar Year 2026 and Fiscal Year 2027
Division of Local Government Services
Department of Community Affairs

General Instructions: This application must be submitted in its entirety by February 27, 2026, for CY 2026 applicants and September 25, 2026, for FY 2027 applicants for funding consideration under this program. Information contained in the application is subject to independent verification by the Division of Local Government Services (DLGS). Refer to Local Finance Notice 2026-03 when preparing this application for specific instructions and definitions and review the Submission Checklist on page 19 of this application.

Name of Municipality:	City of Jersey City			**County:**	Hudson
Contact Person:	William Viqueira			**Title:**	Director of Finance/Acting CFO
Phone:	201-547-5160	**Fax:**		**E-mail:**	Wviqueira@jcnj.org

I. Aid History
List the amount of Transitional Aid received for the last three years, if any:

FY 2026 / CY 2025	FY 2025 / CY 2024	FY 2024 / CY 2023
$0.00	$0.00	$0.00

II. Aid Request for Application Year
If not seeking a decrease, a letter from the Mayor is required. See Local Finance Notice 2026-03.

Amount of aid requested for the Application Year:	**$TBD**

III. Submission Requirements
The following items must be submitted with or prior to the submission of this application. Indicate the date of submission of each.

Item	Date Submitted to DLGS
2026 Annual Financial Statement	
2025 Annual Audit	
2025 Corrective Action Plan	
Application Year Introduced Budget	2026
Budget Documentation Submitted to Governing Body	

Application Year: CY2026 / FY2027	Municipality:	County:

IV. A. Application Certification

The undersigned herewith certify that they have reviewed this application and, individually, believe the contents to be true and accurately portray the circumstances regarding the municipality's fiscal practices and need for financial assistance. By submitting the application, the municipality acknowledges that the law provides that the decision of the Director regarding an aid award is final and not subject to appeal.

Official	Signature	Date
Mayor/Chief Executive Officer	[signature]	2/27/26
Governing Body Presiding Officer		
Chief Financial Officer	[signature]	2/27/2026
Chief Administrative Officer	[signature]	2/27/26

B. Transitional Aid Recipients Applying in CY2026 / FY2027

Municipalities operating under a MOU must certify that they are in substantial compliance with all conditions and requirements of the MOU.

Official	Signature	Date
Mayor/Chief Executive Officer	[signature]	2/27/26
Governing Body Presiding Officer		
Chief Financial Officer	[signature]	2/27/2026
Chief Administrative Officer	[signature]	2/27/26

Application Year: CY2026 / FY2027	Municipality:	County:

V. A. Explanation of Need for Transitional Aid

Explain the circumstances that warrant Transitional Aid in narrative form. Include factors that result in a constrained ability to raise sufficient revenues to meet budgetary requirements, and if such revenues were raised, how would it jeopardize the fiscal integrity of the municipality?

Prior to even taking office, Mayor Solomon's team has worked with outside experts to assess Jersey City's fiscal condition and that work has revealed the full scope of the inherited financial problem: Jersey City faces a financial crisis, with a 2026 budget deficit of approximately $250 million— roughly 28% of the City's projected annual operating budget and almost equal to the entire 2025 budget for salaries and wages. This crisis was not inevitable nor was it caused by forces beyond anyone's control. In fact, it was built during a time of prosperity for Jersey City, a booming economy, and an extremely favorable national economic climate. This crisis is the direct result of choices made by the previous administration.

Unlike many municipalities that seek Transitional Aid, Jersey City's economic fundamentals remain strong. Jersey City is rapidly growing and New Jersey's second largest city, serving as a critical economic engine to the state. The city's population has grown 22% since 2010—nearly triple the state average—fueled by an influx of young professionals (25% aged 22-34) and robust job creation that outpaces regional peers. As "Wall Street West," Jersey City anchors major offices of Goldman Sachs, JP Morgan Chase, Citigroup, and other global financial firms, hosting more than 110,000 jobs with an average wage of $117,000 (well above state and county averages). The city leads New Jersey in housing production and serves as a regional transit hub with 90,000 daily inbound commuters and the highest public transit usage rate in the state. Jersey City's economic vitality—driven by finance, technology, real estate development, and port operations—creates spillover benefits across New Jersey through job creation, infrastructure utilization, tax revenue, and sustained GDP growth.

Yet all three credit rating agencies have downgraded the city's credit rating recently. As Moody's noted in December 2025, the city's economy outperforms the region, the tax base is growing rapidly, and residents are higher earning and better-educated than those in comparable cities. Despite these advantages, Moody's characterized Jersey City as a "financially struggling city with deteriorating liquidity profile" and downgraded our credit rating—the second round of downgrades in just three years. How does a city with every economic advantage end up in a financial crisis? The answer: political decisions that prioritized short-term wins over long-term stability - fueled by gross financial negligence and a lack of financial controls.

The deficit is the result of years of intentional choices. The former administration spent nearly 70% - $100 million - of the City's federal COVID relief funding primarily to provide a one-time, election year property tax cut in 2021 and the city became financially unstable from that point forward. The City began to consistently shift costs to future fiscal years through the use of special emergency notes and emergency notes thereby incurring additional debt. Most severely, the city began to routinely underbudget health benefit expenses and borrow to shift those costs to other years to artificially close the gap - leaving the next Administration over $52 million in unpaid medical bills and incurring over $1 million per year in late fees for not paying prescription bills on time. The actions taken were not only budget tricks, but a systemic failure to maintain, and perform, basic government budget controls. Six union contracts expired without maintaining reserves to pay back-pay and the administration constantly found ways to borrow to cover basic operating expenses - violating a fundamental tenet of municipal or any other budgeting.

The City's entire rainy-day fund, from a high surplus of over $100 million just a few years ago, is estimated to be nearly depleted now. Almost 1,000 city properties were sold generating at least $100 million, while multiple agreements shifted property taxes to utility rate increases. All the while, more than $200 million in emergency debt was issued, with most of that coming just since 2021. All in all, a combined $677 million in one shot revenue from 2019 through 2025 was used to fund the operating budget. Notable wasteful projects included the pursuit of a French art museum to Jersey City - including spending $7.5 million on a single consultant and nearly $20M on project consultants collectively. Worst of all, under examination, there was no credible plan for successfully seeing the museum to completion.

The following is a summary of the causes of the 2026 deficit (changes from 2025 budget to 2026):

- Unpaid healthcare bills from 2024 and 2025: $52 million
- Unbudgeted increases in healthcare costs for 2026: $48 million
- One-time land sales used last year: $33 million
- Use of surplus funds in 2025: estimated $27 million
- Unbudgeted retirement costs and tax appeals: $19 million
- Underfunded capital accounts paid for from operating: $13 million
- No reserve for expired union contracts: $12 million
- Declining PILOT revenue: $12 million
- Certain operating expenses paid out of capital accounts: >$8 million
- Overpayment of state & federal taxes: $3 million

Even with all that, the people of Jersey City have still seen their costs skyrocket. Over the last 10 years, both property taxes and rents have soared by over 50 percent. Without additional aid, the city's budget would be severely negatively impacted and would result in severe cutbacks in municipal services and limit the city's ability to protect the public's safety, health and welfare. The cutbacks would negatively impact police and fire services; lead to department layoffs; risk services for senior citizens; and recreation programs for the youth. Significant tax increases will also hurt the average city taxpayer in a regressive way and disproportionally impact lower income and residents and senior citizens.

In 2026 alone, the city is estimating over $100 million in non-recurring expenses including deferred charges, retro-payments. We believe with transitional aid of $150m in 2026, combined with a significant municipal tax increase, tighter controls on filling vacancies and a renewed effort to increase other sources of revenue through greater enforcement as further described below, the city will be able to find a path to a structurally balanced budget within three years. In addition, we recently awarded a contract to Acacia Financial to assist us in assessing financial alternatives and intend to look at opportunities to cost effectively spread-out debt service payments to minimize necessary tax increases in any one year.

The city's AFS, while nearly complete, is still in progress because of issues caused by the transition to Edmunds in October of 2025. We fully expect it to be completed and filed by the statutory deadline.

B. Demonstration of Revenue Loss/Substantial Cost Increase

Show: (1) specific, extraordinary revenue losses, but not as the aggregate of many revenues line items; and (2) specific, extraordinary increases in appropriations, but not as the aggregate of many appropriation line items. Describe the item in the cell below each entry. If applicable, indicate in the description of the extraordinary expenditure increase if the increase resulted from a policy decision made by the municipality (i.e., a back-loaded debt service schedule, deferred payment, costs associated with additional hires, etc.).

Revenue or Appropriation	2024 Value	2025 Value	Amount of Loss/Increase
Cash Surplus	$38,355,725	$27,929,353	$10,426,372
Description:	Depletion of cash surplus to balance budget and limit tax increase.		
Municipal Relief Fund	$6,659,361	$0	$6,659,361
Description:	One-time state aid appropriation.		
Capital Fund Balance	$9,626,290	$0	$9,626,290
Description:	Depletion of capital fund balance to balance budget and limit tax increase.		
MUA Franchise Agreement	$53,000,000	$33,000,000	$20,000,000
Description:	Front-loaded franchise agreement amendment.		
Employee Group Health Insurance	$122,000,803	$147,385,033	$25,384,230
Description:	Number above reflects budgeted amount. Total 2025 expenditures are approximately $198m including expenses funded with emergency notes and additional actual expenses incurred.		
Bayfront Debt Service Guarantee	$0	$5,744,646	$5,744,646
Description:	JCRA debt guarantee funded by City.		
Tax Appeal Refunding Notes	$0	$6,240,000	$6,240,000
Description:	City elected to fund tax appeals via emergency and defer principal.		
Reserve for Uncollected Taxes	$16,369,294	$24,473,296	$8,104,002
Description:	Formula-based increase; impacted by collections and appeals.		

C. Actions to Reduce Future Need for Aid

Detail the steps the municipality is taking to reduce the need for future aid. Include details about shared services and consolidation, long-term cost-cutting and enhanced revenue plans, the impact of new development, the potential for grants to offset costs, and estimated short and long-term annual savings.

These steps should demonstrate initiatives taken to bring structural balance to the municipality's finances and shall include, but are not limited to, the following:

- Efforts to bring economic development to the municipality; and
- A plan to constrain or reduce staffing costs through collective negotiation, attrition, consolidation, restructuring, or other personnel actions; and
- A plan to eliminate, reduce, or constrain the costs of non-essential services and activities; and
- A plan to maximize recurring revenues, including, as appropriate, updating fees, fines, and penalties; maximizing enforcement of delinquencies; and selling surplus land and property; and
- A plan to address findings contained in various audits, investigations, and reports with respect to the municipality, including municipal audits, applicable State Comptroller and State Auditor reports and audits, federal program audits, and other audits as identified by the Director.

Use additional pages if necessary.

Jersey City is committed to taking every reasonable measure to restore fiscal balance over the course of a roughly four-year period, without resorting to short-term actions that would compromise the City's economic stability and by extension harm the economy of the state as a whole. As previously indicated, we believe the economic fundamentals of the municipality are strong, and that there is a clear path to placing the City on a strong fiscal footing where additional external aid will no longer be needed within several years. We propose to do this by using transitional aid to "clear out" deferred charges and other consequences of previous mismanagement, while rapidly consolidating and professionalizing City operations.

First, the Solomon Administration has taken aggressive action to tackle the largest cost drivers for any municipality, including health benefit costs for city employees and retirees. Immediately after the beginning of the Solomon Transition in early December, his team determined an immediate opportunity to save over $35 million on an annualized basis by switching Jersey City's third-party administrator for its medical plan from Horizon to Aetna. Given the severity of the budget situation, the Transition team moved extremely rapidly to facilitate execution for March 1st of 2026 to maximize CY 2026 savings. Additionally, the City will be conducting a dependent audit, full audit of Horizon claims, taking action to improve cash management to eliminate historical late payment penalties including for the medical and RX plans, and conducting cost-benefit analysis of high-cost discretionary coverage policies for certain prescription benefits. The City has also retained new labor counsel that is highly experienced in collective bargaining negotiations—including at the State level—to resolve the City's numerous open contracts.

The City will also be working to audit existing contractual agreements and improve enforcement of various forms of violations that also have significant revenue implications for the City. Based on our review so far, the previous Administration has systematically failed to hold existing contractors, vendors, and other partners to their agreements with the City; displayed little effort in procurement to develop and source potential vendors that can provide quality services at greater cost efficiency; and underenforced basic quality of life and safety laws. The Mayor has already announced various actions that are anticipated to significantly increase revenue, including but not limited to: 1) A full PILOT audit of counterparty compliance with the financial and legal terms of each of the City's 100+ PILOT agreements, 2) Re-establishing a dedicated traffic enforcement unit within JCPD for moving violations and early exploration of heightened enforcement programs for housing and property violations, 3) evaluation of solutions for automated enforcement of non-moving traffic and parking violations, 4) discussions with the Municipal Prosecutor and Municipal Court to determine that enforcement actions are being properly resolved under the law, 5) Increasing capacity within the City's Law Department to properly conduct reverse tax appeals to garner appropriate revenue from underassessed or noncompliant properties 5) overall review of contracts for services and efforts to rebid or bring services in-house where significant cost savings can be realized, including for the City's sanitation services.

The City is beginning an overall review of its fee structure across numerous categories of licenses, permits, and other fees to modernize requirements and ensure they are in line with similarly situated municipalities. The City is currently targeting beginning implementation of updated fee requirements at least in certain categories by the end of Q1 2026.

The previous Administration sold off numerous publicly owned parcels in order to balance its budget, and we have reason to believe that many of these transactions were conducted below true market-rate without adequate consideration for the City. As a result, the City's short-term flexibility in this regard is somewhat constrained. With that said, the City is working actively to finalize several transactions with a significant public benefit that would also provide meaningful revenue for the City—including the Bayfront Project—and intends to more muscularly use its powers with regard to vacant and abandoned properties and parcel assemblage to generate additional properties that will be available for inclusive development.

With regard to constraining staffing costs and the costs of non-essential services, the City is committed to a responsible approach that takes into account the need to restore fiscal balance without undermining the long-term economic development, growth, and vitality of the City. The previous Administration did execute on significant headcount reductions for non-public safety staffing but often did so in a seemingly illogical and arbitrary manner that contributed to the City's financial crisis by undermining key municipal competencies and increasing reliance on external contractors and vendors that operated with little to no oversight. For instance, the City systematically understaffed the Law Department, resulting in an extremely heavy reliance on costly outside counsel and significantly increased settlement exposure due to lack of capacity from the City to effectively litigate a large docket of cases. We are determined not to make the same mistakes.

The Administration is bringing this lens to its review of Departmental budget requests, which has just begun. We are committed to ensuring that critical government functions are preserved but are also actively considering all necessary staffing options to move toward structural balance across several years. These potential measures include, but are not limited to, a hiring freeze or a "2 for 1" policy on filling vacancies, or potential furloughs of current staff as a last resort. Additionally, as previously mentioned, the City is opening negotiations on numerous open collective bargaining contracts including all public safety contracts and will seek reasonable resolutions that consider the City's financial situation. The City is also moving aggressively to improve uniformed officer allocation within JCPD functions to cut down on high overtime costs. Similarly, on services, the City is conducting a full overall review of its contracted services to determine which non-essential services may need to be paused, terminated, or renegotiated. The City's aforementioned switch from Horizon to Aetna as its third-party administrator is one example of the result of this contractual review.

Through all of this, the new Administration does not want to lose sight of the fact that Jersey City is a growing City that functions as an economic engine for the entire State and must continue to do so. The City will continue to pursue inclusive growth, including through transit-oriented development and other measures, and work to attract additional employers to the City and the State, in close concert with our State partners and other external stakeholders.

Finally, the new Administration recognizes that there has been a severe breakdown in financial controls and repeated significant audit findings that have gone unaddressed. We have brought in a new Finance Director/CFO with significant financial and managerial experience and are working assiduously to correct these deficiencies. We have already begun to address audit findings from past audits, are aggressively training staff on the use of Edmunds, the new financial platform purchased last year, and instilling proper controls and reducing the use of paper forms, with the goal of consistently paying vendors on-time and producing high quality, monthly financial reports to better manage actual versus budgeted expenses throughout the year and ultimately leading to clean audit opinions and minimize waste.

D. Discussion of Health Benefits

Please provide details on the municipality's current medical, prescription, and other health benefits plans (SHBP, HIF, self-insured, etc.) and all research undertaken to confirm they are the most cost-effective options. Additionally, if applicable, list all brokers (primary broker or risk manager, all co-brokers, and sub-brokers) together with their compensation for the current and prior two fiscal years. Compensation must be disclosed in this section, whether provided directly by the municipality or as a commission from the insurance provider. It is the municipality's right and obligation to determine whether the broker is compensated with a commission. If commissions are being earned, provide both how the commission is calculated (percentage of premium or self-insurance) and the actual dollar value of the commission paid each year.

The City of Jersey's current Active & Retiree medical & prescription program is self-insured. The medical Third Party Administrator (TPA) is Horizon BCBSNJ and the prescription program is administered by Crumdale Specialty, in partnership with Express Scripts. The Stop Loss policy, protecting the City from large claim exposure, is provided by Ullico.

The City's broker conducted a Request for Proposal (RFP) process in June of 2025 to review the medical and prescription TPA contracts as well as to solicit proposals for stop loss insurance. Following a review of the proposals submitted for administration of the prescription program, it was recommended that the contract with the current program, administered by Crumdale Specialty, be renewed as it was the least expensive program option following the RFP process.

A full review and analysis of the RFP submissions for the medical TPA program concluded that a move from Horizon BCBSNJ to Meritain Health/Aetna for the administration of the City's medical program would continue to meet collective bargaining agreements but would save the City significant dollars in the administration of the plan. The City Council approved the move for an effective date of March 1, 2026. The new program is expected to save the City roughly $30 million dollars in 2026 in just nine months. The new plan is projected to better manage medical costs for Active and Retiree enrollments on an ongoing basis.

RD Parisi Associates (A Venbrook Company) is the Broker of Record, and only Broker of Record, for the City of Jersey City's Medical, Prescription and Stop Loss insurance coverage. They were approved by City Council on October 17, 2024, with a contract beginning on November 1, 2024. Prior to that, Acrisure, served as broker for the City of Jersey City for many years.
Brown & Brown is the Broker of Record, and the only Broker of Record, for the City of Jersey City's Dental coverage.

RD Parisi Associates (A Venbrook Company) is paid directly from the City of Jersey City. As approved by Council, and authorized in the signed agreement, the broker is paid $37,000.00 monthly and paid directly by the City of Jersey City. All applicable insurance products are written net of broker commissions.
Brown & Brown is paid directly by the City of Jersey City and paid $5,000.00 each month.

No commission is paid on any insurance products related to employee benefits.

Application Year: CY2026 / FY2027	Municipality:	County:

VI. Historical Fiscal Statistics *

Item	2024	2025	Introduced Application Year *
A. Property Tax/Budget Information			
Municipal tax rate	$0.811	$0.818	$TBD
Municipal Purposes tax levy	$360,302,203.09	$384,974,613.09	$TBD
Municipal Open Space tax levy	$0.0025	$0.0025	$TBD
Total general appropriations	$734,131,531.62	$750,091,449.39	$TBD
B. Cash Status Information			
% Of current taxes collected	97.38%	TBD (AFS)%	
% Used in the computation of reserve	98.40%	97.77%	TBD%
Reserve for uncollected taxes	$16,369,293.71	$24,473,295.60	$TBD
Total year-end cash surplus	$17,796,945	$ TBD (AFS)	
Total non-cash surplus	$14,474,490	$ TBD (AFS)	
Year-end deferred charges	$80,795,547	$ TBD (AFS)	
C. Assessment Data			
Assessed value (as of January 10)	$45,392,365,002	$47,014,032,000	$48,684,370,320
Average residential assessment	$475,771	$481,886	$487,501
Number of tax appeals granted	536	688	
Amount budgeted for tax appeals	$3,000,000	$0	$TBD
Refunding bonds for tax appeals	$18,720,000	$12,480,000	$6,240,000
D. Staffing Levels			
Total Number of Sworn Police -	942	900	844 (2/20/26)
Total S&W Expenditures	$115,696,248	$114,103,316	$19,721,482 (2/20/26)
Class 2 and Class 3 Officers	0	0	0
Total S&W Expenditures	$0	$0	$0
Uniformed Fire – Staff Number	755	738	717 (2/20/26)
Total S&W Expenditures	$81,246,682	$83,129,213	$13,969,201 (2/20/26)
Number of Other Full-time Employees	1510	1414	1306 (2/20/26)
Total S&W Expenditures	$91,684,732	$96,477,888	$17,849,224 (2/20/26)
Number of Other Part-time Employees	588	567	306 (2/20/26)
Total Other PT S&W Expenditures	$5,554,698	$6,252,114	$878,212 (2/20/26

- * While the city's AFS is nearly complete, issues caused by the transition to Edmunds in October of 2025 have delayed our ability to finalize by the application deadline and resulted in numerous "TBD" above. We fully expect the AFS to be completed and filed by the statutory deadline.

Application Year: CY2026 / FY2027	Municipality:	County:

E. Impact of Proposed Tax Levy

			Amount
Current Year Taxable Value			$48,684,370,320
Introduced Tax Levy			
Proposed Municipal Tax Rate		Average res. value	$487,501
Current Year Taxes on average residential value			TBD
Prior Year Taxes on average residential value			$3,988
Proposed increase in average residential taxes			TBD

Application Year: CY2026 / FY2027	Municipality:	County:

VII. Application Year Budget Information

A. Year of latest revaluation/reassessment	2016-2017; Eff. 2018
1. Most current equalized ratio	72.82%

B. Proposed Budget – Appropriation Cap Information

		Yes	No
1. Was an appropriation cap index rate ordinance adopted last year?		x	
If YES: % that was used	3.5%		
2. Amount of appropriation cap bank available going into this year	$48,851,822.25		
3. Is the Application Year budget at (appropriation) cap?			
If NO, amount of remaining balance	$		
4. Does the Application Year anticipate the use of a waiver to exceed the appropriation cap?			
If YES, the amount:	$		

C. List the five largest item appropriation increases.

Appropriation	Prior Year Actual	Application Year Proposed	$ Amount of Increase
PENDING 2026 BUDGET ADOPTION			

D. List all new property tax-funded full-time positions planned in the Application Year.

Department/Agency	Position	Number	Dollar Amount
TBD PPENDING BUDGET ADOPTION			

E. Display projected tax levies, local revenues (not grants), anticipated (gradually reduced) Transitional Aid, total salary and wages, and total other expenses projected for the three post-application years.

	Tax Levy	Local Revenues	Transitional Aid	Total S&W	Total OE
First year					
Second year					
Third year					

VIII. Financial Practices

A. Expenditure controls and practices

Question	Yes	No
1. Is an encumbrance system used for the current fund?	x	
2. Is an encumbrance system used for other funds?	x	
3. Is a general ledger maintained for the current fund?	x	
4. Is a general ledger maintained for other funds?	x	
5. Are financial activities largely automated? If so, please identify the system being used.	Edmunds	
6. Does the municipality operate a public assistance program?		x
7. Are expenditures controlled centrally (Yes) or de-centrally by dept. (No)?	x	
8. At any point during the year, are expenditures routinely frozen?		x
9. Has the municipality adopted a cash management plan?		x
10. Have all negative findings in the prior year's audit report been corrected?		x
If not, be prepared to discuss why not in your application meeting.		

B. Risk Management: Indicate ("x") how each type of risk is insured.

Coverage		JIF/HIF	Self	Commercial
General Liability			X - $1.5m	X
Vehicle/Fleet Liability			X -$2M	X
Workers Compensation			X - $1.5M	X
Property Coverage			X - $50K DED.	X
Public Official Liability			X - $250K	X
Employment Practices Liability			X - $500K	X
Environmental			X - $100K DED.	X
Health Benefits	**SHBP**		x	

Application Year: CY2026 / FY2027	Municipality:	County:

C. 1. **Salary and employee contract information**

When more than one bargaining unit for each category, use the average.

Question	Police	Fire	Other Contract	Non-Contract
Year of last salary increase	2024	2024	-	2023
Average total cost percentage increase	1.5%	1.5%	3.75%	3%
Last contract settlement date	2/14/19; 2/26/20;	9/10/20; 2/26/20	11/29/23;3/6/24; 4/23/25; 6/25/25	[redacted]
Contract expiration date	12/31/24	12/31/24	-	[redacted]

2. Explain, if any, actions that have been taken/are under consideration for the Application Year.

Action	Police	Fire	Other Contract	Non-Contract
Furloughs (describe below)				
Wage Freezes (describe below)				
Layoffs (describe below)				

D. Tax Enforcement Practices

Question		Yes	No
1. Did the municipality complete its accelerated tax sale by December 31, if included in the 2026 budget? If not, please include a letter from the tax collector explaining why he/she failed to complete the sale in a timely manner and what the impacts were on cash flow and lost investment earnings.		x	
2. When was the last foreclosure action taken or tax assignment sale held?	Date:	n/a	
3. On what dates were tax delinquency notices sent out in 2025?	Date:	2/20; 5/14; 8/12; 11/17, and 12/1	
4. Date of last tax sale?	Date:	12/17/25	

E. Specialized Service Delivery

If the answer to either question is "Yes," provide (as an appendix) a cost justification for maintaining the service without changes.

Service	Yes	No
Sworn police or firefighters are used to handle emergency service call-taking and dispatch (in lieu of civilians).	X	
The municipality provides rear-yard solid waste collection through the budget.		X

F. Other Financial Practices

1. Amount of interest on investment earned in:

2024	$3,530,940	2025	$2,489,260	Anticipated Application Year:	$3,500,000

2. List the instruments in which idle funds are invested:

Money market accounts	

3. What was the average return on investments during 2025? | 2% |

Application Year: CY2026 / FY2027	Municipality:	County:

4. The name and firm of the municipality's auditor? — Donohue Gironda Doria Tomkins LLC

5. When was the last time the municipality changed auditors? — 2003

G. Status of Collective Negotiation (Labor) Agreements. List each labor agreement by employee group, contract expiration date, and the status of negotiations of expired contracts.

Employee Group	Expiration Date	Status of Negotiations of Expired Agreement
Police Superior Officers Association (PSOA)	12/31/24	Ongoing
Police Officers Benevolent Association (POBA)	12/31/24	Ongoing
Fire Officers Association, Local 1064	12/31/24	Ongoing
Uniformed Fire Fighters Association, Local 1066	12/31/24	Ongoing
Jersey City Management Association (JCMA)	n/a	n/a
Jersey City Supervisors Association (JCSA)	12/31/26	n/a
Jersey City Public Employees, Local 245	12/31/19	Ongoing
Jersey City School Traffic Guards Association, Local 245	12/31/26	n/a
Jersey City Public Employees Union, Local 246	12/31/26	n/a
Teamsters, Local 641	12/31/25	Ongoing
International Union of Operating Engineers, Local 68	12/31/27	n/a

H. Tax Abatements. Please provide a detailed discussion of any short-term or long-term tax abatements that are currently in place or are currently being negotiated, including the following information: (Supplemental Report)

Project Name/Property	Type of Project	2025 PILOT Billing	2025 Assessed Value	2025 Taxes If Billed in Full at 2024 Total Tax Rate	Term of Tax Abatement
The City has a supplemental report due to the quantity of projects. Please refer to the city's user-friendly budget for complete list.					

Application Year: CY2026 / FY2027	Municipality:	County:

IX. A. List actions that limited Salary and Wage costs.

For example, layoffs, furloughs, freezes, contract concessions, etc.

S&W Line Item	Prior Year Actual	Application Year Proposed	Explanation of Change
All proposed new hire requests reviewed weekly by HR, Finance, Chief of Staff and BA office.			

Application Year: CY2026 / FY2027	Municipality:	County:

B. List actions that limited or reduced Other Expense costs.
For example, reductions, changes, or elimination of services, procurement efficiencies, or restraint. Include changes in spending policies that reduce non-essential spending.

Line Item	Prior Year Actual	Application Year Proposed	Explanation of Change
Health benefits			Changing third party administrator in 2026 from Horizon to Aetna. Annualized savings expected to be in excess of $30m.
Benefits dependent audit			

Application Year: CY2026 / FY2027	Municipality:	County:

C. Evaluate existing local revenues as to whether the rates or collections can be increased or imposed, and if so, how changes will be implemented.

Local Revenues and services provided through the General/Current Fund	Check if services are provided	Are fees charged to cover the costs of the program?	If fees do not cover costs, what is the subsidy amount?	If there is a subsidy, explain why fees cannot be increased to reduce or eliminate the subsidy.
Recreation Programs	x	x		
Sewer Fees				
Water Fees				
Swimming Pool	x	x		
Uniform Construction Code	x	x		
Uniform Fire Code	x	x		
Land Use Fees	x	x		
Parking Fees	x	x		
Beach Fees				
Insert other local fees below:				
Land Use Escrow Fees for In-House Staff				
Land Use Escrow Fees for Independent Contractors				

Application Year: CY2026 / FY2027	Municipality:	County:

X. **Service Delivery**

List all services the municipality contracts to another organization, i.e., shared services with another government agency, including formal and informal shared services, memberships in cooperative purchasing programs, and private (commercial) or non-profit organizations.

Type of Service	Name of Contracted Entity	Estimated Amount of Contract	Estimated Savings	Year Last Negotiated *(as applicable)*
Water and Sewer Utility	**JC Municipal Utilities Authority**			**2023**
Purchasing Cooperative	**Buyboard Cooperative Purchasing Program**			
Purchasing Cooperative	**National Purchasing Partners**			
Purchasing Cooperative	**Houston-Galveston Area Council Cooperative Purchasing (HGAC)**			
Purchasing Cooperative	**Keystone Purchasing Network (KPN)**			
Purchasing Cooperative	**National Association of State Procurement Officials (NASPO/Value Point)**			
Purchasing Cooperative	**National Cooperative Purchasing Alliance (NCPA)**			
Purchasing Cooperative	**The Cooperative Purchasing Network (TCPN)**			
Purchasing Cooperative	**National Joint Powers Alliance (Sourcewell)**			
Purchasing Cooperative	**Pennsylvania Education Purchasing Program for Microcomputers (PEPPM)**			
Purchasing Cooperative	**Purchasing Solutions Alliance (PSA)**			
Purchasing Cooperative	**Interlocal Purchasing System (TIPS)**			
Purchasing Cooperative	**US Communities Government Purchasing Alliance (aka OMNIA)**			
Purchasing Cooperative	**MICTA Cooperative Purchasing Agreement**			

XI. Impact of Limited or No Aid Award

Describe (in detail) the impact of not being granted aid for the current fiscal year. Essential service needs should be given priority. List the appropriate category of impact if the aid is not received. Rank each item from both lists as to the order in which elimination will take place. If across-the-board cuts will be made, indicate under service. **For rank order purposes, consider the two sections as one list. The cuts outlined here are ones the municipality will make without a grant of aid.**

While containing costs will be a critical part of a multi-pronged approach to developing a structurally balanced budget, the Administration does not believe that it can cut its way out of a deficit that is larger than the entire Public Safety budget. Failure to receive meaningful aid would result in devastating cuts across all city departments but would have to significantly impact Public Safety as our largest department and result in severe municipal tax increases. As is evident below, even with substantial cuts, the savings from staff reductions are insufficient to close the structural budget gap.

Rank Order	Department/ Division	# Of Layoffs	Effective Date	2024 Full-Time Staffing	2025 Full-Time Staffing	$ Amount to be Saved
	Public Safety Staff	5%	4/1/26	1697	1638	$7,008,242
	Public Safety OT	15%	4/1/26	-	-	$1,181,250
	Other Staff	10%	4/1/26	2098	1981	$7,263,186
	Other OT	20%	4/1/26	-	-	$721,395

If services will be reduced, describe the service, impact, and associated cost savings.

Rank Order	Service	Cost Savings	Impact on Services

Application Year: CY2026 / FY2027	Municipality:	County:

XII. Agreement to Improve Financial Position of Municipality

If aid is granted, the municipality will be required to submit to certain reporting conditions and oversight as authorized by law, and a new MOU will need to be signed. Please mark each box below indicating that the applicant understands and agrees to comply with these broad reporting and oversight provisions.

	Yes	No
1. Allow the Director of DLGS to assign management, financial, and operational specialists to assess your municipal operations.	x	
2. Implement actions directed by the Director to address the findings of DLGS staff.	x	
3. Enter into a new MOU and comply with all its provisions without exception.	x	

XIII. Certification of Past Compliance for Municipalities Currently Operating Under a TA MOU

The undersigned certifies that the municipality is in substantial compliance with the conditions and requirements of the 2025 MOU and is operating in good faith to correct those areas of noncompliance that have been identified.

Mayor: NA Date: ______

Chief Financial Officer: NA Date: ______

Chief Administrative Officer: NA Date: ______

XIV. CAMPS Certification

(County and Municipal Personnel System - Civil Service municipalities only)

For Civil Service municipalities, the undersigned, being knowledgeable thereof, hereby certify that the municipality has listed the names of all current civil service employees in NJ "CAMPS."

Human Resources or Personnel Director: [signature] Date: 2/27/2026

Chief Administrative Officer: [signature] Date: 2/27/26

Application Year: CY2026 / FY2027	Municipality:	County:

XV. Public Employment Relations Commission (PERC) Certification

The undersigned certifies that copies of all active collective negotiations' agreements and the cost-out of each have been delivered to PERC. Support documentation regarding the method of cost out must also be provided.

Chief Administrative Officer: ______________________ Date: ____________

XV. CERTIFICATION OF APPLICATION FOR TRANSITIONAL AID

The undersigned acknowledges that the municipality must comply with the foregoing requirements to receive Transitional Aid. In addition, included with this application is a copy (printed or electronic) of the budget documentation supporting the budget calculation that was provided to the governing body.

Mayor: ______________________ Date: 2/27/26

Chief Financial Officer: ______________________ Date: 2/27/2026

Chief Administrative Officer: ______________________ Date: 2/27/26

APPENDIX A

Submission Checklist:

- ☐ Signed and certified application.
- ☐ Draft/final introduced budget, Annual Financial Statement (AFS), and supporting budget documentation.
- ☐ Current organization charts showing budgeted positions and titles.
- ☐ Copies of current labor contracts.
- ☐ Copies of salary ordinances/resolutions and any contracts of non-union affiliated individuals.
- ☐ Debt service schedules for all municipal obligations, including municipally operated utilities, all listed by payment date.
- ☐ For prior recipients requesting level or increased funding, a letter from the Mayor explaining why they failed to reduce their need for funding.
- ☐ A list of all motor vehicles owned or leased by the municipality (excluding construction equipment and fire apparatus); the agency assigned to its use; if the vehicle is assigned to an individual, the name of the individual; and if the vehicle is used by the individual outside of the regular workday or taken home by the individual.
- ☐ List of all existing shared service agreements.
- ☐ List of documented efforts to share municipal services, including public safety dispatch, code enforcement, public health services, and other services offered by neighboring municipalities, area boards of education, local authorities, or the county, if those costs are less than the current full cost of providing equivalent service.
- ☐ For new applicants, a governing body resolution authorizing the application and agreeing to State oversight immediately upon filing the application.
- ☐ For new applicants, in Excel format, separate files for each of the last four years showing the name of each officer and employee of the municipality as of the first payroll period of the calendar year together with their annual salary, title, department, and date of hire.

Submission Instructions:

- E-mail electronic forms to dlgs-ta@dca.nj.gov, with "<name of municipality> Transitional Aid Application" in the subject line.
- Submit one copy of the signed application form and any printed documents to:

  Transitional Aid Program

  Division of Local Government Services

  101 South Broad Street

  PO Box 803

  Trenton, NJ 08625-0803